## **Air Permitting**

Gary Buttermore, David Graiver, and David Christensen

**Ethanol Workshop November 2015** 



#### Gary Buttermore, P.E.

## **Air Permitting Section Supervisor**

- Started December 2013
- Previously supervised Wastewater and Agriculture Units at NDEQ



## **Air Permitting Section**

#### **Construction Permits Unit**

New and modified sources

### **Operating Permits Unit**

Existing sources

#### 1 Staff Assistant

- Initial Processing, Tracking, and Records
- Public Notices, Permits



## **Permit Unit Supervisors**

#### David Graiver, P.E.

- CP Unit Supervisor since March 2014
- Worked in CP Unit since 2008

#### **David Christensen**

- OP Unit Supervisor since November 2014
- Worked in the Compliance Unit for 6 years
- Worked in the Consulting Industry for 26 years



#### **Construction Permits Unit**

#### ~70 Permitting Actions Per Year

- Permits and Permit Revisions
- "No Permit Required" & other determinations

### ~55 Open CP Applications

### Staff work 5-7 applications at any given time

4 permit writers and 2 positions being filled



#### **Construction Permits Unit**

## **Ethanol Industry Permitting**

Category	2013-Present
Ethanol and Biodiesel	20%
Grain Elevator, Seed Supplier, Fertilizer Supplier	15%
Other (Rendering Plant, Food Production, Steel Mills, Etc.)	12%
Concrete Batch Plant	9%
Grain Bioproducts (Lactic acid, Corn Syrup, Enzymes, Etc.)	9%
Stationary Emergency Engine	9%
Metal Product Manufacturing, Abrasive Blasting, Painting	8%
Crusher, Sand and Gravel	7%
Incinerator	6%
Oil Well, Natural Gas Compressor Station	5%
Asphalt Batch Plant	4%
Power Plant	3%



## **Operating Permits Unit**

#### 25 - 30 Permitting Actions Per Year

- Permits and Permit Revisions
- "No Permit Required" & other determinations

#### ~120 Open OP Applications

Staff work 3-5 applications at any given time 7 permit writers - 2 less than one year



## **Operating Permits Unit**

## **Ethanol Industry Permitting**

- 28 Open OP Applications
- OP Unit currently working on 2 Source's OP Applications
- One Title V Source is currently working on their OP Application and writing their draft OP.



## **Air Permitting Process**

- ✓ Discuss Plans with NDEQ
- ✓ File a Complete Application
- ✓ Application forms on DEQ web site:

http://deq.ne.gov





## **Air Permitting Process**

- ✓ Step 1: Application Received & Reviewed for Administrative Completeness
- ✓ Step 2: Technical Completion Evaluation
- ✓ Step 3: Permit Package Preparation
- ✓ Step 4: Quality Control & Facility Review
- ✓ Step 5: Prepare for Public Notice
- ✓ Step 6: Public Comment Period (& Hearing)
- ✓ Step 7: Respond to Comments
- ✓ Step 8: Prepare & Issue Permit



- ✓ Is the application administratively complete?
  - ➤ If administratively complete, then application is logged and assigned.
  - ➤ If not, then needed information is requested.
- □ Typically takes 1 5 working days. Timeframe depends upon amount of information requested and facility response time.
- ☐ Use and Read the checklists!



- ✓ Is it technically complete?
  - General Information
  - > Emissions Information
  - Current Process Flow Diagram
  - Control Equipment and Methodology
  - ➤ Modeling
- ✓ Can I write a permit with the given information?





- ✓ Is application technically complete?
  - ➤ If yes, notify facility.
  - ➤ If not, information is requested.
- □Typically takes 3 30 working days. Timeframe depends upon the quality of the application, amount of information requested, and facility response time.



- ✓ Fact Sheet Development
  - Detailed description of the source
  - Permit History
  - Compliance History
  - > Type and quantity of emissions
  - Applicable regulations
    - ► NSPS/NESHAP
  - Description of the specific conditions
- ✓ The permit specifies what you must do; the fact sheet should explain why



- ✓ Permit Development
  - Must include all applicable requirements (OP only)
    - Source wide permit
  - Must include all requirements applicable to the project (CP only)
    - Source-wide or emission unit specific permit



- ✓ Permit Development
  - Must be enforceable as a practical matter
    - (1) a technically accurate limitation;
    - (2) the time period for the limitation (hourly, daily, monthly, annually); and
    - (3) the method to determine compliance

□Step 3 can take 60 – 180 days. Depends on information provided with initial application. Expect it to take longer if additional information is needed.



- Permitting and compliance reviews
- ✓ Facility review and response to the facility
- □Step 4 can take 45-60 days. Timeframe depends on complexity of project, work load, peer comments, and facility comments.





ORDER

- ✓ Draft package put into proper format
- ✓ Make arrangements with the newspaper
- ✓ Package prepared for local library
- ✓ Public Notice Documents available on our website!
  - ✓ Click "Public Notices"

■Step 5 can take 2 – 5 days.



- √ 30 day comment period
- ✓ Allow 5 days for mail to clear
- ✓ Public may request a hearing
  - Hearing notice must be issued for 30 days
  - Comments can now be emailed to: NDEQ.AirQuality@nebraska.gov

☐ Step 6 takes 35 days if a hearing is not requested.



- ✓ Comments compiled & a response document is drafted
  - > Response document is reviewed internally
  - Responses shared with those that made comments
- □Step 7 can take 5 30 days, longer if an additional public notice is required.



- ✓ At their discretion, EPA can elect to perform a detailed review of Class I permits
- ✓ EPA review occurs:
  - > After the public comment period has ended and
  - > After all public comments have been addressed





- ✓ EPA review up to 45 days
- ✓ If EPA comments, response document drafted
- ✓ If EPA disagrees with response, they can object and take over the permit
- □ EPA review can take 45 + days depending on whether they comment and the extent of their comments



- ✓ Final package is printed for signature.
- ✓ Signed package is copied and distributed.

 $\square$ Step 8 can take 1 – 5 days.





# **Air Permitting Process: Timing**

- Estimated processing time once assigned:
  - Minimum: 60 to 105 days to issuance
  - > Typical: 210 days to PN and 270 days to issuance
  - ➤ Add 45 to 75 days if it is a Class I permit and EPA elects to conduct a detailed review.



# **Air Permitting Process: Tips**

- \*Read all instructions and review all checklists
- File a complete and thorough application
- Respond quickly to information requests
- Expect delays if plans change
- Communicate with NDFQ

Implications of ested' limitations



# **Air Permitting Process: Tips**

- Do a thorough review during courtesy review
  - More flexibility and easier to make revisions
  - Public notice comments require formal response
- Seek professional help
  - Source is responsible for all submittals
  - ➤ NDEQ has list of consultants available
    - From NDEQ webpage, search for "Consultants' Directory"



### **Five Source Groups Under Development**

- Hot Mix Asphalt Plants
- Concrete Batch Plants
- Aggregate Crushing Operations
- Emergency Engines
- Incinerators



### **Hot Mix Asphalt Plants**

- General Permit Issued
- On-line Application System

#### **Concrete Batch Plants**

- General Permit on Public Notice
- Comments accepted through November 24



#### **Based on Recent Workloads**

- GCP may cover 25% of Permit Actions
- Approximately 15 facilities per year

More Time to Focus on Complex Permits





### **Potential Source Groups Under Discussion:**

- Grain Elevators
- Surface Coating Operations
- Land Disturbance/Initial Construction
- Suggestions?



# **Questions?**